

COUNCIL AGENDA

October 26, 2021

TO: The Honorable Mayor and City Council

SUBJECT: Public Hearing to Receive Input Concerning District Maps for City Council Elections District Boundaries and the Sequencing of Elections

INTRODUCTION

On January 12, 2021, the City Council adopted Resolution No. 2021-2, outlining its intention to transition from at-large to district-based elections, specific steps it will undertake to facilitate the transition and an estimated timeframe for doing so. Pursuant to Elections Code section 10010, the City Council held public hearings on April 13, 2021, and April 27, 2021, to receive public input regarding the composition of the district maps. Draft district maps were released to the public on October 19, 2021. This is the first public hearing where the City Council will receive a report from the City's professional demographer, National Demographics Corporation (NDC), regarding all the draft maps and sequencing schedule as well as receive comments from the public.

STATEMENT OF FACTS

The City of Lakewood has undertaken a process of considering whether to transition from a system of at-large elections to a system of district elections for electing its Council Members. As of the date this staff report was published, the City has received one draft map from the public identifying proposed Council districts. Additionally, three draft maps were prepared by NDC. The public's map, along with the maps prepared by the demographer and summary tables are included as Attachment 1. Proposed election sequencing information is shown on each map in Attachment 1. These draft maps and the accompanying population and demographic data are available on the city's website at www.lakewoodcity.org/districtelections.

In addition to the public input received during the public hearings, the City must ensure compliance with the following State and Federally-mandated criteria:

Legal Requirements:

- Each council district shall contain a nearly equal population as required by law; and
- Each council district shall be drawn in a manner that complies with the Federal Voting Rights Act. No council district shall be drawn with race as the predominant factor in violation of the principles established by the United States Supreme Court in *Shaw v. Reno*, 509 U.S. 630 (1993), and its progeny.

In addition to the legal criteria, the City Council established optional criteria to be used in the development of the districts.

Traditional Districting Principles:

(numbering is for ease of reference and does not indicate priority)

1. Each council district shall consist of contiguous territory in as compact a form as possible.
2. Each council district shall respect communities of interest, such as school- and park-connected neighborhoods, rural or urban populations, city planning areas, social interests, agricultural, industrial or service industry interests, or other locally-recognized definitions of communities and neighborhoods, insofar as practicable.
3. Each council district border shall follow visible natural and man-made geographical and topographical features, follow visible natural and man-made features, including mountains, flat land, forest lands, highways, canals, etc., insofar as practicable.
4. Each council district shall respect the previous choices of voters by avoiding the creation of head-to-head contests between Council Members previously elected by the voters, insofar as this does not conflict with Federal or State Law.

Remaining Public Hearings Required

Pursuant to Elections Code section 10010, the City Council must hold at least two public hearings on the draft district maps before introducing an ordinance to formally adopt a district map and sequence of elections and transitioning to district-based elections. Tonight’s public hearing is the first of the two public hearings, and the next public hearing is scheduled for November 9, 2021. All draft district maps must be available to the public seven days prior to consideration at a public hearing. If the City Council amends one of the draft district maps at one of the required public hearings, the revised district map must be available to the public seven days prior to the next public hearing. The deadline for members of the public to submit draft district maps prior to the November 9, 2021, public hearing will be by noon on October 29, 2021, so there is ample time to process the submissions and post to the City website to meet the seven-day posting requirement. Members of the public can submit maps to cityclerk@lakewoodcity.org or go to www.lakewoodcity.org/districtelections to find more information regarding draft district maps and the transition to district-based elections.

After the two required public hearings, the City Council may select a district map for implementation by introducing the proposed ordinance to change to a district election at the City Council meeting of November 9, 2021. The second reading and adoption of the ordinance is scheduled for November 16, 2021. However, if the City Council makes further changes to the district plan prior to the ordinance introduction, there will need to be an additional public hearing so the seven-day posting requirement can be satisfied.

RECOMMENDATION

It is recommended that the City Council:

- 1) Receive a report from National Demographics Corporation, concerning the draft maps proposed to date, as well as the process for obtaining public input on the draft maps of potential voting districts and potential election sequencing for a district-based election process pursuant to Elections Code § 10010;


Public Hearing to Receive Input Concerning District Maps

October 26, 2021

Page 3 of 3

2) Open a public hearing and invite members of the public to provide feedback on the draft maps and potential election sequencing presented; and

3) Close the public hearing when there is no more input from the public, and provide direction to the City's demographics consultant about any modifications to one or more proposed district maps and the potential election sequencing to implement the district based election system.

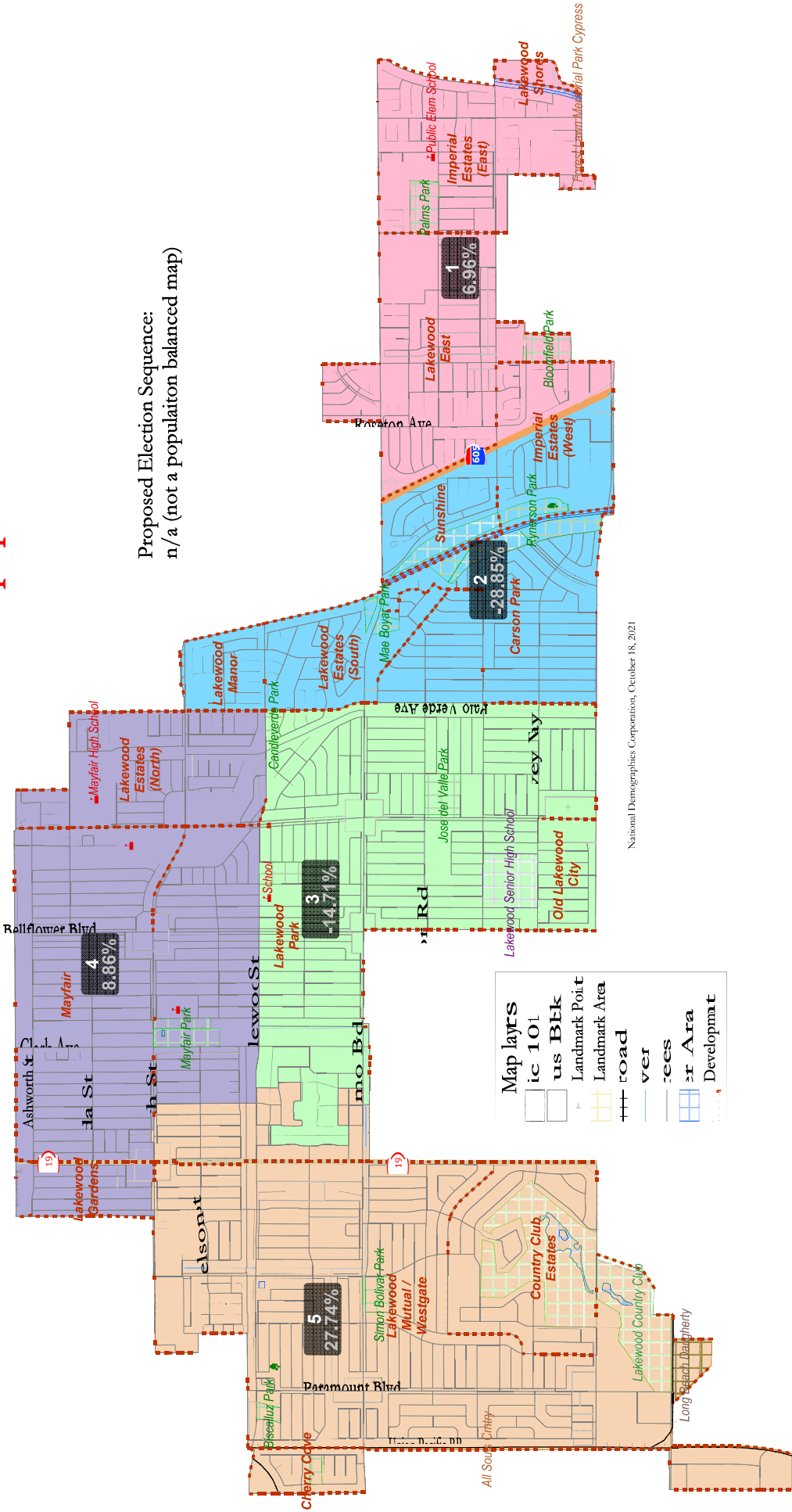


Thaddeus McCormack
City Manager

Public 101

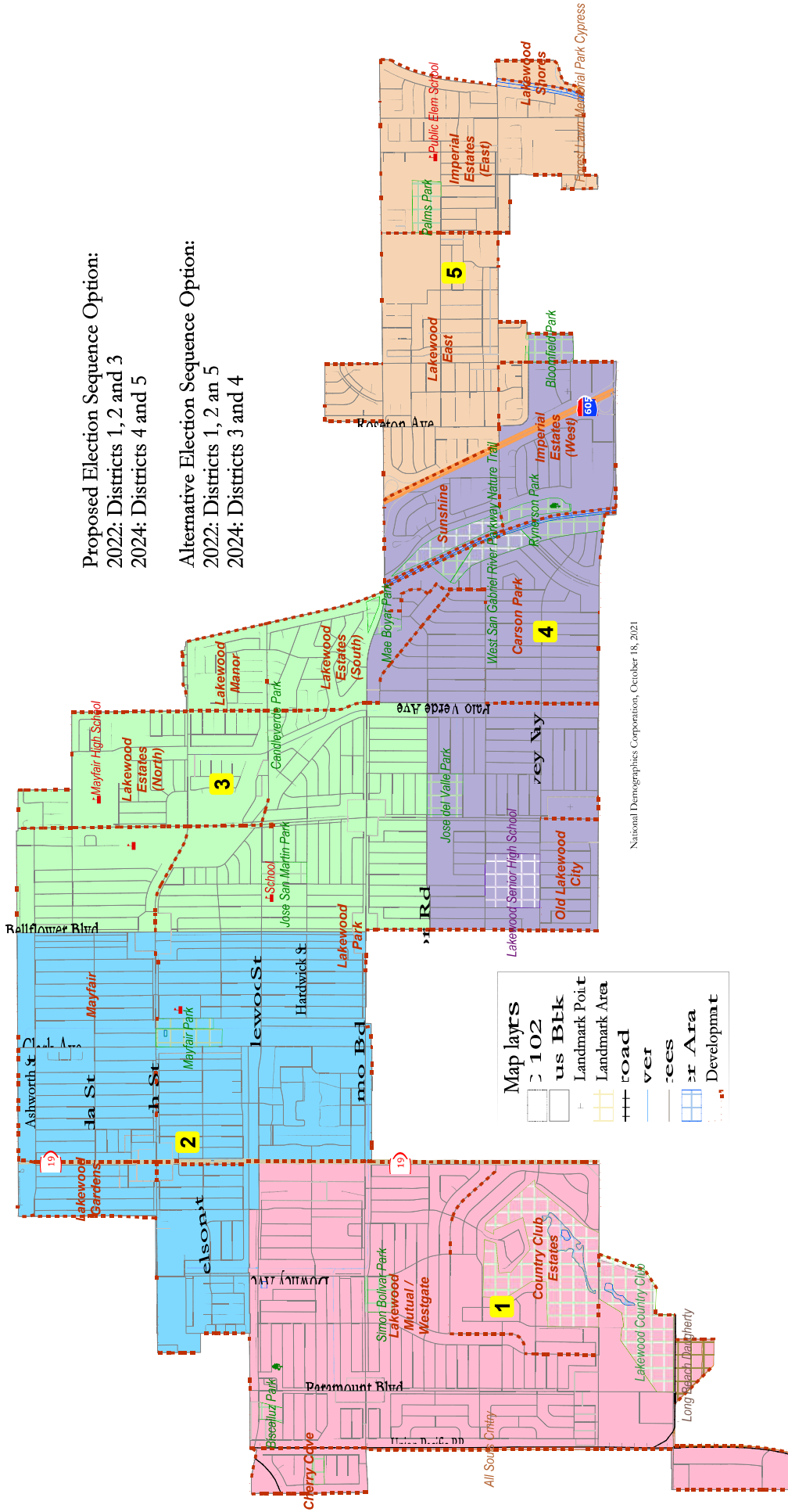
Not population balanced.

Proposed Election Sequence:
n/a (not a population balanced map)



Public 101							
District		1	2	3	4	5	Total
	Total Pop	17,694	11,770	14,109	18,008	21,132	82,713
	Deviation from ideal	1,151	-4,773	-2,434	1,465	4,589	9,362
	% Deviation	6.96%	-28.85%	-14.71%	8.86%	27.74%	56.59%
Total Pop	% Hisp	43.7%	32%	34%	35%	32%	36%
	% NH White	13%	42%	45%	35%	29%	31%
	% NH Black	10%	5%	5%	8%	13%	9%
	% Asian-American	30%	15%	12%	18%	21%	20%
Citizen Voting Age Pop	Total	10,987	8,729	10,399	12,691	14,922	57,727
	% Hisp	36%	25%	27%	29%	27%	29%
	% NH White	22%	54%	56%	41%	36%	41%
	% NH Black	10%	6%	5%	9%	15%	9%
	% Asian/Pac.Isl.	30%	15%	11%	20%	21%	20%
Voter Registration (Nov 2020)	Total	9,832	8,468	10,246	12,256	14,709	55,511
	% Latino est.	43%	27%	28%	31%	29%	32%
	% Spanish-Surnamed	39%	25%	25%	29%	27%	29%
	% Asian-Surnamed	10%	4%	3%	4%	5%	5%
	% Filipino-Surnamed	5%	2%	2%	3%	4%	3%
	% NH White est.	31%	63%	63%	53%	45%	51%
	% NH Black	14%	6%	5%	9%	18%	11%
Voter Turnout (Nov 2020)	Total	7,078	6,957	8,440	9,811	11,655	43,941
	% Latino est.	43%	27%	27%	30%	29%	31%
	% Spanish-Surnamed	39%	25%	25%	28%	27%	28%
	% Asian-Surnamed	9%	4%	3%	4%	5%	5%
	% Filipino-Surnamed	5%	2%	2%	3%	4%	3%
	% NH White est.	32%	64%	64%	54%	46%	52%
	% NH Black	14%	5%	5%	9%	17%	11%
Voter Turnout (Nov 2018)	Total	4,254	4,860	5,956	6,672	7,986	29,728
	% Latino est.	40%	24%	24%	26%	25%	27%
	% Spanish-Surnamed	37%	22%	22%	25%	23%	25%
	% Asian-Surnamed	7%	3%	2%	3%	4%	4%
	% Filipino-Surnamed	4%	2%	1%	2%	3%	3%
	% NH White est.	36%	66%	67%	58%	50%	56%
	% NH Black est.	15%	5%	5%	10%	17%	11%
ACS Pop. Est.	Total	16,989	11,762	13,821	16,959	20,792	80,323
Age	age0-19	24%	25%	24%	24%	25%	24%
	age20-60	57%	56%	55%	57%	54%	56%
	age60plus	19%	19%	21%	19%	21%	20%
Immigration	immigrants	36%	15%	13%	18%	22%	22%
	naturalized	60%	69%	77%	76%	69%	68%
Language spoken at home	english	43%	77%	76%	68%	67%	65%
	spanish	31%	12%	16%	17%	18%	19%
	asian-lang	22%	9%	6%	13%	12%	13%
	other lang	4%	2%	2%	2%	3%	3%
Language Fluency	Speaks Eng. "Less than Very Well"	23%	6%	5%	7%	8%	10%
Education (among those age 25+)	hs-grad	47%	49%	53%	49%	46%	48%
	bachelor	21%	18%	21%	22%	23%	21%
	graduatedegree	6%	12%	10%	8%	10%	9%
Child in Household	child-under18	40%	38%	37%	36%	35%	37%
Pct of Pop. Age 16+	employed	67%	65%	67%	64%	66%	66%
Household Income	income 0-25k	16%	8%	8%	11%	10%	11%
	income 25-50k	18%	13%	10%	12%	15%	14%
	income 50-75k	16%	12%	15%	12%	14%	14%
	income 75-200k	46%	54%	55%	53%	53%	52%
	income 200k-plus	4%	13%	12%	11%	8%	9%
Housing Stats	single family	67%	93%	98%	91%	79%	84%
	multi-family	33%	7%	2%	9%	21%	16%
	rented	44%	19%	18%	24%	31%	28%
	owned	56%	81%	82%	76%	69%	72%
Total population data from the 2020 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.							

NDC 102



Proposed Election Sequence Option:
2022: Districts 1, 2 and 3
2024: Districts 4 and 5

Alternative Election Sequence Option:
2022: Districts 1, 2 and 5
2024: Districts 3 and 4

Map layers

- NDC 102
- US BEK
- Landmark Point
- Landmark Area
- road
- water
- greens
- tree Area
- Development

National Demographics Corporation, October 18, 2021

NDC 102

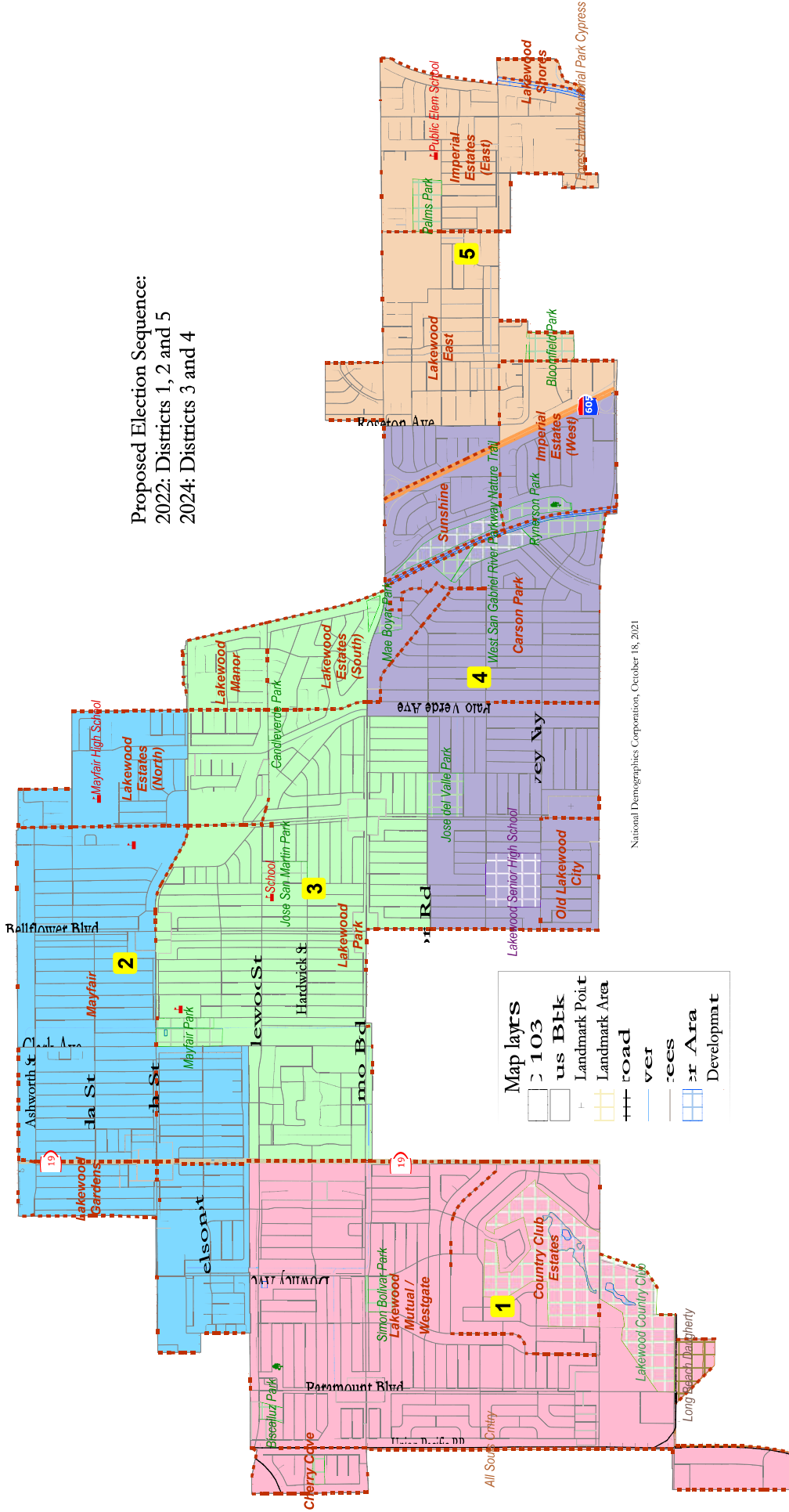
District		1	2	3	4	5	Total
	Total Pop	17,155	16,129	16,538	16,214	16,677	82,713
	Deviation from ideal	612	-414	-5	-329	134	1,026
	% Deviation	3.70%	-2.50%	-0.03%	-1.99%	0.81%	6.20%
Total Pop	% Hisp	32.7%	36%	32%	34%	43%	36%
	% NH White	30%	32%	41%	42%	13%	31%
	% NH Black	14%	8%	6%	6%	10%	9%
	% Asian-American	20%	19%	17%	14%	31%	20%
Citizen Voting Age Pop	Total	11,972	11,227	12,503	11,607	10,418	57,727
	% Hisp	25%	31%	26%	27%	36%	29%
	% NH White	39%	39%	49%	52%	22%	41%
	% NH Black	16%	10%	6%	7%	10%	9%
	% Asian/Pac.Isl.	20%	19%	18%	13%	31%	20%
Voter Registration (Nov 2020)	Total	11,951	10,974	11,927	11,362	9,297	55,511
	% Latino est.	29%	33%	28%	28%	43%	32%
	% Spanish-Surnamed	26%	30%	26%	26%	39%	29%
	% Asian-Surnamed	5%	4%	4%	3%	10%	5%
	% Filipino-Surnamed	3%	3%	3%	2%	5%	3%
	% NH White est.	47%	49%	60%	62%	31%	51%
	% NH Black	18%	11%	6%	7%	14%	11%
Voter Turnout (Nov 2020)	Total	9,448	8,791	9,714	9,295	6,693	43,941
	% Latino est.	28%	33%	27%	27%	43%	31%
	% Spanish-Surnamed	26%	30%	25%	25%	39%	28%
	% Asian-Surnamed	5%	4%	4%	3%	10%	5%
	% Filipino-Surnamed	3%	3%	3%	2%	5%	3%
	% NH White est.	48%	49%	61%	63%	32%	52%
	% NH Black	17%	11%	6%	7%	14%	11%
Voter Turnout (Nov 2018)	Total	6,514	6,044	6,631	6,511	4,028	29,728
	% Latino est.	25%	29%	24%	24%	39%	27%
	% Spanish-Surnamed	23%	27%	22%	22%	36%	25%
	% Asian-Surnamed	4%	3%	3%	3%	8%	4%
	% Filipino-Surnamed	3%	3%	2%	2%	4%	3%
	% NH White est.	51%	53%	65%	66%	36%	56%
	% NH Black est.	17%	12%	6%	7%	14%	11%
ACS Pop. Est.	Total	16,757	15,158	16,476	15,933	15,999	80,323
Age	age0-19	26%	24%	23%	25%	24%	24%
	age20-60	54%	56%	56%	57%	57%	56%
	age60plus	20%	20%	21%	19%	19%	20%
Immigration	immigrants	21%	19%	16%	15%	37%	22%
	naturalized	68%	74%	80%	65%	60%	68%
Language spoken at home	english	70%	66%	73%	75%	43%	65%
	spanish	15%	21%	15%	15%	30%	19%
	asian-lang	12%	11%	10%	8%	23%	13%
	other lang	3%	2%	2%	1%	4%	3%
Language Fluency	Speaks Eng. "Less than Very Well"	7%	10%	4%	8%	23%	10%
Education (among those age 25+)	hs-grad	47%	47%	52%	49%	47%	48%
	bachelor	24%	22%	18%	21%	22%	21%
	graduatedegree	10%	9%	11%	10%	6%	9%
Child in Household	child-under18	36%	35%	37%	38%	40%	37%
Pct of Pop. Age 16+	employed	66%	65%	66%	65%	67%	66%
Household Income	income 0-25k	9%	8%	12%	10%	16%	11%
	income 25-50k	14%	14%	12%	12%	18%	14%
	income 50-75k	14%	13%	12%	15%	15%	14%
	income 75-200k	54%	54%	53%	52%	46%	52%
	income 200k-plus	8%	11%	11%	11%	4%	9%
Housing Stats	single family	80%	91%	91%	93%	66%	84%
	multi-family	20%	9%	9%	7%	34%	16%
	rented	30%	24%	22%	20%	44%	28%
	owned	70%	76%	78%	80%	56%	72%

Total population data from the 2020 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.

NDC 103



Proposed Election Sequence:
2022: Districts 1, 2 and 5
2024: Districts 3 and 4

National Demographics Corporation, October 18, 2021

NDC 103

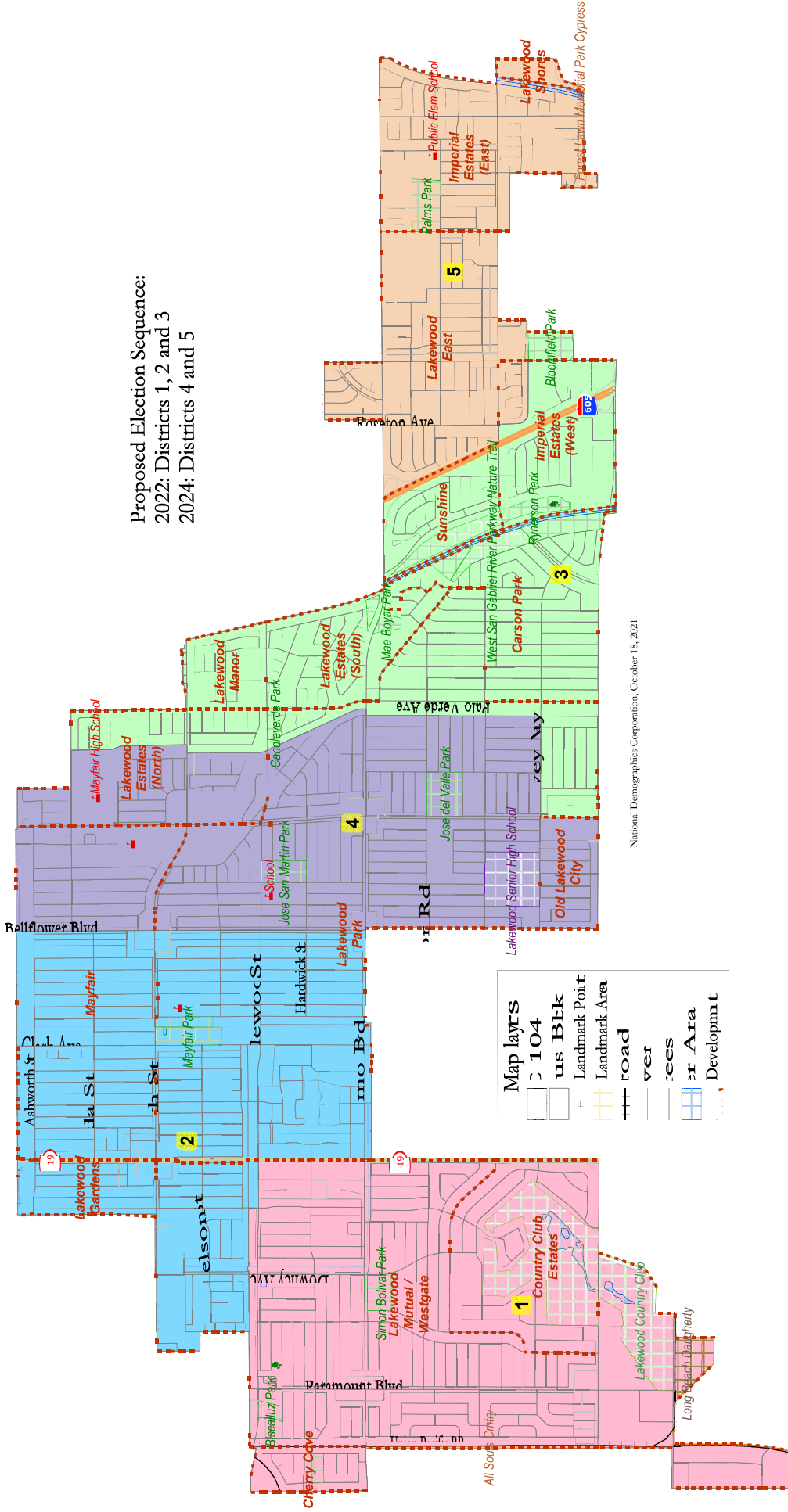
District		1	2	3	4	5	Total
	Total Pop	17,288	16,716	15,701	16,485	16,523	82,713
	Deviation from ideal	745	173	-842	-58	-20	1,587
	% Deviation	4.50%	1.05%	-5.09%	-0.35%	-0.12%	9.59%
Total Pop	% Hisp	32.7%	35%	33%	34%	44%	36%
	% NH White	30%	31%	42%	42%	13%	31%
	% NH Black	14%	8%	6%	6%	10%	9%
	% Asian-American	20%	21%	15%	14%	30%	20%
Citizen Voting Age Pop	Total	12,060	12,134	11,454	11,882	10,197	57,727
	% Hisp	25%	31%	26%	27%	36%	29%
	% NH White	39%	36%	53%	51%	22%	41%
	% NH Black	16%	10%	6%	6%	10%	9%
	% Asian/Pac.Isl.	20%	22%	15%	15%	30%	20%
Voter Registration (Nov 2020)	Total	12,041	11,383	11,333	11,745	9,009	55,511
	% Latino est.	29%	33%	28%	28%	43%	32%
	% Spanish-Surnamed	26%	30%	26%	26%	39%	29%
	% Asian-Surnamed	5%	5%	4%	4%	10%	5%
	% Filipino-Surnamed	3%	4%	3%	2%	5%	3%
	% NH White est.	46%	48%	62%	62%	30%	51%
	% NH Black	18%	12%	6%	6%	15%	11%
Voter Turnout (Nov 2020)	Total	9,522	9,093	9,257	9,629	6,440	43,941
	% Latino est.	28%	32%	27%	27%	43%	31%
	% Spanish-Surnamed	26%	29%	25%	25%	39%	28%
	% Asian-Surnamed	5%	5%	3%	4%	9%	5%
	% Filipino-Surnamed	3%	4%	3%	2%	5%	3%
	% NH White est.	47%	49%	62%	62%	31%	52%
	% NH Black	17%	12%	5%	6%	15%	11%
Voter Turnout (Nov 2018)	Total	6,565	6,166	6,408	6,734	3,855	29,728
	% Latino est.	25%	28%	25%	24%	40%	27%
	% Spanish-Surnamed	23%	26%	23%	22%	37%	25%
	% Asian-Surnamed	4%	4%	2%	3%	8%	4%
	% Filipino-Surnamed	3%	3%	2%	2%	4%	3%
	% NH White est.	51%	53%	66%	66%	35%	56%
	% NH Black est.	17%	12%	6%	6%	15%	11%
ACS Pop. Est.	Total	16,896	16,362	15,055	16,218	15,792	80,323
Age	age0-19	26%	23%	24%	25%	24%	24%
	age20-60	54%	56%	55%	55%	58%	56%
	age60plus	20%	20%	22%	19%	18%	20%
Immigration	immigrants	21%	21%	14%	16%	36%	22%
	naturalized	68%	73%	84%	66%	59%	68%
Language spoken at home	english	70%	64%	75%	74%	43%	65%
	spanish	15%	21%	15%	15%	31%	19%
	asian-lang	12%	13%	8%	9%	22%	13%
	other lang	3%	3%	2%	1%	4%	3%
Language Fluency	Speaks Eng. "Less than Very Well"	7%	9%	5%	8%	24%	10%
Education (among those age 25+)	hs-grad	47%	47%	53%	49%	46%	48%
	bachelor	24%	22%	19%	22%	21%	21%
	graduatedegree	10%	8%	11%	11%	6%	9%
Child in Household	child-under18	36%	34%	38%	38%	40%	37%
Pct of Pop. Age 16+	employed	66%	65%	65%	65%	67%	66%
Household Income	income 0-25k	9%	10%	9%	10%	17%	11%
	income 25-50k	14%	15%	11%	11%	19%	14%
	income 50-75k	15%	12%	12%	15%	16%	14%
	income 75-200k	54%	51%	57%	53%	45%	52%
	income 200k-plus	8%	11%	12%	11%	4%	9%
Housing Stats	single family	79%	89%	95%	93%	65%	84%
	multi-family	21%	11%	5%	7%	35%	16%
	rented	31%	25%	20%	19%	46%	28%
	owned	69%	75%	80%	81%	54%	72%

Total population data from the 2020 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.

NDC 104



Proposed Election Sequence:
2022: Districts 1, 2 and 3
2024: Districts 4 and 5

National Demographics Corporation, October 18, 2021

NDC 104

District		1	2	3	4	5	Total
	Total Pop	17,155	16,129	15,900	16,852	16,677	82,713
	Deviation from ideal	612	-414	-643	309	134	1,255
	% Deviation	3.70%	-2.50%	-3.89%	1.87%	0.81%	7.59%
Total Pop	% Hisp	32.7%	36%	33%	33%	43%	36%
	% NH White	30%	32%	40%	42%	13%	31%
	% NH Black	14%	8%	6%	6%	10%	9%
	% Asian-American	20%	19%	16%	14%	31%	20%
Citizen Voting Age Pop	Total	11,972	11,227	11,488	12,622	10,418	57,727
	% Hisp	25%	31%	26%	27%	36%	29%
	% NH White	39%	39%	52%	49%	22%	41%
	% NH Black	16%	10%	6%	6%	10%	9%
	% Asian/Pac.Isl.	20%	19%	16%	16%	31%	20%
Voter Registration (Nov 2020)	Total	11,951	10,974	11,255	12,034	9,297	55,511
	% Latino est.	29%	33%	28%	28%	43%	32%
	% Spanish-Surnamed	26%	30%	26%	26%	39%	29%
	% Asian-Surnamed	5%	4%	4%	4%	10%	5%
	% Filipino-Surnamed	3%	3%	2%	3%	5%	3%
	% NH White est.	47%	49%	61%	61%	31%	51%
	% NH Black	18%	11%	6%	7%	14%	11%
Voter Turnout (Nov 2020)	Total	9,448	8,791	9,185	9,824	6,693	43,941
	% Latino est.	28%	33%	27%	27%	43%	31%
	% Spanish-Surnamed	26%	30%	25%	25%	39%	28%
	% Asian-Surnamed	5%	4%	4%	4%	10%	5%
	% Filipino-Surnamed	3%	3%	2%	2%	5%	3%
	% NH White est.	48%	49%	62%	61%	32%	52%
	% NH Black	17%	11%	6%	7%	14%	11%
Voter Turnout (Nov 2018)	Total	6,514	6,044	6,333	6,809	4,028	29,728
	% Latino est.	25%	29%	24%	24%	39%	27%
	% Spanish-Surnamed	23%	27%	22%	23%	36%	25%
	% Asian-Surnamed	4%	3%	3%	2%	8%	4%
	% Filipino-Surnamed	3%	3%	2%	2%	4%	3%
	% NH White est.	51%	53%	66%	65%	36%	56%
	% NH Black est.	17%	12%	6%	7%	14%	11%
ACS Pop. Est.	Total	16,757	15,158	15,768	16,641	15,999	80,323
Age	age0-19	26%	24%	25%	23%	24%	24%
	age20-60	54%	56%	56%	57%	57%	56%
	age60plus	20%	20%	20%	20%	19%	20%
Immigration	immigrants	21%	19%	16%	16%	37%	22%
	naturalized	68%	74%	68%	78%	60%	68%
Language spoken at home	english	70%	66%	75%	73%	43%	65%
	spanish	15%	21%	14%	16%	30%	19%
	asian-lang	12%	11%	9%	9%	23%	13%
	other lang	3%	2%	2%	2%	4%	3%
Language Fluency	Speaks Eng. "Less than Very Well"	7%	10%	7%	5%	23%	10%
Education (among those age 25+)	hs-grad	47%	47%	50%	52%	47%	48%
	bachelor	24%	22%	19%	21%	22%	21%
	graduatedegree	10%	9%	11%	10%	6%	9%
Child in Household	child-under18	36%	35%	38%	36%	40%	37%
Pct of Pop. Age 16+	employed	66%	65%	64%	66%	67%	66%
Household Income	income 0-25k	9%	8%	10%	11%	16%	11%
	income 25-50k	14%	14%	13%	11%	18%	14%
	income 50-75k	14%	13%	12%	14%	15%	14%
	income 75-200k	54%	54%	52%	54%	46%	52%
	income 200k-plus	8%	11%	13%	10%	4%	9%
Housing Stats	single family	80%	91%	93%	91%	66%	84%
	multi-family	20%	9%	7%	9%	34%	16%
	rented	30%	24%	19%	23%	44%	28%
	owned	70%	76%	81%	77%	56%	72%

Total population data from the 2020 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.